BEFORE THE ILLINOIS POLLUTION CONTROL BOARD OF THE STATE OF ILLINOIS

CLERK'S OFFICE

APR 17 2006

DYNEGY MIDWEST GENERATION, INC. (BALDWIN ENERGY COMPLEX),) STATE OF ILLINOIS) Pollution Control Board
Petitioner,)
v.) PCB 2006-63) (CAAPP Permit Appeal)
ILLINOIS ENVIRONMENTAL)
PROTECTION AGENCY,))
Respondent.)

NOTICE

To: Dorothy Gunn, Clerk
Illinois Pollution Control Board
100 West Randolph Street
Suite 11-500
Chicago, Illinois 60601

Bradley P. Halloran Hearing Officer Illinois Pollution Control Board James R. Thompson Center Suite 11-500 100 West Randolph Street Chicago, Illinois 60601 Sheldon A. Zabel Kathleen C. Bassi Stephen J. Bonebrake Joshua R. More Kavita M. Patel Schiff Hardin, LLP 6600 Sears Tower 233 South Wacker Drive Chicago, Illinois 60606

PLEASE TAKE NOTICE that I have today filed with the Office of the Clerk of the Illinois Pollution Control Board the **ADMINISTRATIVE RECORD** of the Respondent, Illinois Environmental Protection Agency, a copy of which is herewith served upon the assigned Hearing Office and the attorney for the Petitioner.

Respectfully submitted by,

Sally Carter
Assistant Counsel

Dated: April 13, 2006
Illinois Environmental Protection Agency
1021 North Grand Avenue East
P.O. Box 19276
Springfield, Illinois 62794-9276

RECEIVED CLERK'S OFFICE

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD OF THE STATE OF ILLINOIS

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— <u>-</u>	<i>'</i>

ADMINISTRATIVE RECORD

The Respondent, Illinois Environmental Protection Agency ("Illinois EPA"), by and through its attorneys in accordance with the Illinois Pollution Control Board's ("Board") Order of February 16, 2006, files its Administrative Record ("Administrative Record") in this cause.

Acting in accordance with its authority under the CAAPP provisions of the Illinois Environmental Protection Act (hereinafter "Act"), 415 ILCS 5/39.5(2004), the Illinois EPA issued a CAAPP permit to Dynegy Midwest Generation, Inc. ("Dynegy") on September 29, 2005. The permit authorized the operation of an electrical power generation facility known as the Baldwin Energy Complex. The facility is located at 10901 Baldwin Road, Baldwin, Randolph County, Illinois. On November 3, 2005, Petitioner filed a petition before the Board challenging certain permit conditions contained within the Clean Air Act Permit Program ("CAAPP") permit issued by the Illinois EPA.

In accordance with the Board's February 16, 2006, Order, a hard copy of the Administrative Record and four copies of the Administrative Record on compact discs

are filed with the Board. The Administrative Record consists of, among other things, Dynegy's permit application materials, various draft permits issued for public comment, correspondence between the Illinois EPA and both Dynegy and the United States Environmental Protection Agency, public comments received during the multiple public comment periods, various construction and operating permits issued to Dynegy, internal agency memorandums, and miscellaneous general reference materials.

Given the considerable amount of paginated materials and the resources required to provide the Administrative Record to the Board and opposing counsel, the Illinois EPA generally did not copy duplicative materials (e.g., general reference and Electric Energy - AUGI model documents) for each of the twenty-one records for the related CAAPP appeals. As the General Reference Material is applicable to all twenty-two appeals, the Illinois EPA has provided one hard copy of the General Reference Materials and four copies of the General Reference Materials on compact discs with the Board for all the related appeals. These documents are listed at the end of this Administrative Record under the heading "General Materials."

Contents of the Administrative Record

Miscellaneous documents pertaining to Draft Permit and Public Notice. [Pages 1-146]

Public Hearing Transcript, Belleville City Hall, dated August 13, 2003. [Pages 147-199]

Preliminary Responsiveness Summary, dated August 15, 2005. [Pages 200-243]

Proposed Permit (USEPA Review) Revised Proposed Permit, dated August 2005.
[Pages 244-416]

Proposed Permit (USEPA Review) Proposed CAAPP Permit, dated October 10, 2003. [Pages 417-539]

Extension Denial Letter notifying that the comments must be postmarked by August 1, 2005. [Page 540]

Coal-Fired CAAPP Repreproposed Notification. [Page 541]

In the United States District Court for the Southern District of Illinois, United States of America and the State of Illinois, American Bottom Conservancy, Health and Environmental Justice-St. Louis, Inc., Illinois Stewardship Alliance, and Prairie State Rivers Newtwork v. Illinois Power Company and Dynegy Midwest Generation, Inc., Civil Action No. 00-833-MJR, Consent Decree and Order. [Pages 542-634]

Draft Revised Proposed Permit, dated July 2005. [Pages 635-806]

Coal-Fired Revised Proposed CAAPP Notification. [Page 807]

Revised Proposed CAAPP Permit Draft, dated December 2004. [Pages 808-943]

July 19, 2005, Letter. [Pages 944-949]

August 15, 2005, Letter. [Pages 950-955]

Final Permit and Calculation Sheet, dated September 2005. [Pages 956-1141]

September 29, 2005, Letter. [Pages 1142-1148]

Final Responsiveness Summary. [Pages 1149-1192]

Illinois Power Company v. Illinois Environmental Protection Agency, PCB 79-7, dated April 21, 1983. [Pages 1193-1195]

Letter from Rick Diericx, Air Group Leader, Illinois Power Company, to Donald Sutton, Bureau of Air, Illinois EPA, regarding Initial CAAPP Application, dated September 6, 1995, and attached application. [Pages 1196-1710]

157 851 AAA 03 95 09 0026 - Dynegy Midwest Generation, Inc. [Pages 1711-1979]

- * In the Matter of Particulate Emission Limitations, Rule 23(g)(1) and 202(b) of Chapter 2, R82-1, June 30, 1988. [Pages 1711-1754]
- * Dynegy Midwest Generation, Inc. Unit Nameplate Ratings, undated. [Page 1755]
- * Application for CAAPP Permit, dated received September 6, 1995. [Pages 1756-1760]
- * Fee Determination for CAAPP Permit, dated received September 6, 1995. [Pages 1761-1762]
- * Compliance Certification, dated received September 6, 1995. [Pages 1763-1768]

- * CAAPP Application Completeness Determination and Source Fee Determination, for CAAPP Permit, dated received September 6, 1995. [Pages 1769-1774]
- * Cost Estimates for NOx Emissions Reduction for All Coal-Fired Utility Boilers, date updated 3/5/97. [Page 1775]
- * Power Plant Initiative February 2003, dated 2/3/03. [Pages 1776-1777]
- * Memorandum from David Kolaz to Renee Cipriano regarding Approval for Public Hearings for Coal-Fired Power Plant Permits, dated June 2, 2003. [Pages 1778-1779]
- * Electronic mail exchange between Natalie Locke, Chris Romaine, and Kunj Patel regarding Baldwin Power Station CAAPP Permit, dated 6/20/03 10:49 AM.

 [Page 1780]
- * Email from Jim Ross, Acting Permit Section Manager, Illinois EPA to Stacey Coburn, USEPA, regarding comments on CAAPP permits, dated 7/10/03 9:10 AM. [Page 1781]
- * Letter from Rick Diericx to Jim Ross, Acting Manager Air Permit Section, regarding Subpart W Budget Permit Applications, dated July 29, 2003, and attachment. [Pages 1782-1784]
- * Letter from Rick Diericx to Jim Ross regarding Subpart V Request for Authorization for NOx Averaging for EGUs, dated July 30, 2003, and attachment. [Pages 1785-1787]
- * Information concerning Greenhouse Gases, dated 7/31/03. [Pages 1788-1789]
- * Handwritten notes of Manish Patel regarding Utility CAAPP meeting with Ameren/Dynegy, dated 9/18/03. 10:30 AM. [Pages 1790-1791]
- * Handwritten notes of Laurel Kroack regarding Title V permits, dated November 21, 2003. [Pages 1792-1793]
- * Facsimile from Keith Harley to Julie Armitage, dated November 24, 2003. [Pages 1794-1799]
- * Note and attachment from Chris Romaine to Dave Kolaz, dated 12/10/03. [Pages 1800-1807]
- * Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM, with handwritten notes. [Pages 1808-1809]

- * Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM. [Page 1810]
- * Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM with handwritten notes of Laurel Kroack. [Page 1811]
- * Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM with handwritten notes of Chris Romaine. [Pages 1812-1818]
- * Handwritten notes of Laurel Kroack beginning "Enviros & Title V Power Plants," dated 2/3/2004. [Pages 1819-1820]
- * Memorandum from Laurel Kroack to Renee Cipriano regarding Title V permits for coal-fired power plants, including Midwest Generation, dated February 4, 2004. [Pages 1821-1824]
- * Email from Chris Romaine to Natalie Locke and Steve Whitworth, dated 2/19/2004, 2:41 PM. [Page 1825]
- * Handwritten notes of Manish Patel regarding meeting with USEPA on coal-fired power plant CAAPPs dated 2/24/04, 1:30 PM. [Page 1826]
- * Handwritten notes of Manish Patel regarding conference call with coal-utility facilities, dated 2/25/04, 1:30 PM. [Page 1827]
- * Memorandum from David Kolaz to Renee Cipriano regarding status and time line for Title V Power Plant Issuance, dated April 28, 2004. [Pages 1828-1829]
- * Handwritten notes of Laurel Kroack regarding meeting with USEPA concerning power plant permits, dated 5/6/04. [Pages 1830-1832]
- * Facsimile from Bill Constantelos to Dave Kolaz, dated May 10, 2004, and attached letter to Renee Cipriano from Fred McCluskey, dated May 10, 2004. [Pages 1833-1856]
- * Memorandum from Laurel Kroack to Cheryl Newton regarding Utility Permit Issuance Timeline, dated June 1, 2004. [Page 1857]
- * Facsimile from Chris Romaine to Stacey Coburn, USEPA, Region V, dated 6/29/04, providing facsimile from Basil Constantelos to Dave Kolaz, dated May 10, 2004, and attachments. [Pages 1858-1871]
- * Facsimile cover sheet from Chris Romaine to Stacey Coburn, dated 6/29/04. [Page 1872]

- * Email from Chris Romaine to John Cashman, Ross Cooper, Kunj Patel and Manish Patel, dated 7/24/04, 5:08 AM, with handwritten notes from Chris Romaine. [Page 1873]
- * Handwritten notes of Laurel Kroack regarding Title V, dated 8/30/04. [Pages 1874-1876]
- * Letter from Bharat Mathur, Acting Regional Administrator, USEPA, to Renee Cipriano, Illinois EPA, dated December 2, 2004. [Pages 1877-1879]
- * Email from Chris Romaine to Manish Patel regarding Power Plant CAAPP Permits, dated 12/7/2004, 4:14 AM, and handwritten notes of Manish Patel. [Pages 1880]
- * Letter from American Bottom Conservancy, et al. to Renee Cipriano regarding procedure to issue Title V permits for coal-fired power plants, dated January 6, 2005. [Pages 1881-1882]
- * Letter from Donald Sutton to American Bottom Conservancy, et al., dated January 13, 2005, responding to letter dated January 6, 2005. [Pages 1883-1894]
- * Letter from Laurel Kroack, Acting Chief, Bureau of Air, Illinois EPA, to Steve Rothblat, USEPA, dated January 18, 2005. [Pages 1895-1902]
- * Handwritten notes of Laurel Kroack regarding utility, title V, dated 1/26/05. [Pages 1903-1904]
- * Notes of Laurel Kroack regarding March 21, 2005, call with feds. [Pages 1905-1906]
- * Baldwin USEPA/DOJ Litigation Settlement, dated April 6, 2005. [Pages 1907-1926]
- * Notes of Chris Romaine regarding phone call with Dave Schulz, USEPA 5, on Dynegy Decree, undated. [Pages 1927-1931]
- * Notes of Julie Armitage regarding May 10, 2005, meeting with the feds. [Pages 1932-1937]
- * List of Michael Reed, dated June 9, 2005. [Page 1938]
- * Draft Instructions, dated June 23, 2005. [Pages 1939-1949]
- * Note and attachments from Michael Reed to Chris Romaine, dated July 17, 2005. [Pages 1950-1961]

- * Miscellaneous documents regarding request for extension of time to comment on the Preliminary Responsiveness Summary and Draft Revised Proposed Title V Permits. [Pages 1962-1968]
- * Handwritten notes of Michael Reed, dated August 1, 2005. [Pages 1969-1973]
- * Email from Michael Reed to Julie Armitage regarding new permit condition for 22, dated 8/9/05, 9:42 AM. [Page 1974]
- * Notes of Michael Reed regarding feds conference call, dated September 16, 2005. [Pages 1975-1976]
- * Email exchange between Chris Romaine and Rick Diericx concerning testing of PM emissions, dated 9/20/05. [Pages 1977-1978]
- * Handwritten notes of Laurel Kroack, dated September 23, 2005. [Page 1979]

Model Permit Developments, Summer 2003. [Pages 1980-2128]

Miscellaneous Emails Relevant to Baldwin. [Pages 2129-3768]

Miscellaneous Undated Notes of Illinois EPA Staff. [Pages 3769-3830]

Miscellaneous Undated Documents Likely Generated by Illinois EPA. [Pages 3831-3884]

Miscellaneous Documents Supplied to USEPA. [Pages 3885-4062]

Miscellaneous Lists or Drafting Documents. [Pages 4063-4315]

Miscellaneous Drafting Documents - Permits. [Pages 4316-5047]

Miscellaneous Opacity Documents. [Pages 5048-5167]

FESOP NOx Averaging Permits. [Pages 5168-5171]

NSPS Worksheet. [Page 5172]

Construction Permits & Miscellaneous Operating Permits. [Pages 5173-5269]

Documentation Relative to Proceedings Before the Administrator, USEPA. [Pages 5270-5616]

Startups, Combustion Evaluations & Alternative Fuel Memorandums. [Pages 5617-5624]

- * Memorandum from Michael T. Reed, CAAPP Unit Manager, to Power Plant File regarding Provisions Requiring Detailed Records of Startups After a Certain Timeframe, dated September 23, 2005. [Pages 5617-5619]
- * Memorandum from Michael Reed to Power Plant File regarding Provisions Requiring Combustion Evaluations, dated September 23, 2005. [Pages 5620-5621]
- * Memorandum from Chris Romaine, Manager, Utility Unit to Power Plant File regarding Provisions for Burning Materials Other Than Coal in Power Boilers, dated September 28, 2005. [Pages 5622-5624]

Comments specific to Baldwin. [Pages 5625-5967]

- * Electronic mail from Starla Lacy, Director, Environmental, Dynegy, Inc. to Kunj Patel regarding Baldwin CAAPP edits, dated 6/25/03 10:26 AM. [Pages 5625-5626]
- * Email from Stacey Coburn to Kunj Patel regarding comments on Baldwin permit, dated 9/26/03. [Pages 5627-5628]
- * Letter from Natalie Locke to Brad Frost, Community Relations Coordinator, Illinois EPA regarding Comments on Draft Public Notice CAAPP Permit, dated September 26, 2003, and attachments. [Pages 5629-5751]
- * Email from Kathy Andria to Brad Frost regarding Baldwin-ABC comment attachment PD1, dated 9/29/03, 2:49 PM. [Pages 5752-5755]
- * Email from Kathy Andria to Brad Frost regarding Baldwin filings, dated 9/29/03, 3:51 PM. [Pages 5756-5788]
- * Letter from Rick Diericx to Charles Matoesian, Illinois EPA, regarding Comments on Draft Public Notice CAAPP Permits, dated January 17, 2005, and attachments. [Pages 5789-5952]
- * Letter from Rick Diericx to Charles Matoesian regarding Comments on Draft Public Notice CAAPP Permits, dated July 29, 2005. [Pages 5953-5967]

Comments Particular to Dynegy [Pages 5968-5977]

- * Email from Starla Lacy, Director, Environmental, Dynegy to Chris Romaine regarding "Here's what I propose to send," dated 6/21/03, 11:20 AM. [Pages 5968-5970]
- * Letter from Harry H. Hazelton, Jr. to EPA Hearings Officer, dated received August 22, 2003. [Pages 5971-5973]

- * Letter from Christine Favilla to Illinois EPA Hearing Officer, dated received September 25, 2003. [Pages 5974-5976]
- * Letter from Charles Matoesian to Rick Diericx regarding Request for Extension of Time for Commenting on Proposed Title V Permits Posted on July 19, 2005, dated July 28, 2005. [Page 5977]

General Comments [Pages 5978-6920]

- * Comments of the Sierra Club and American Bottom Conservancy, Summer 2003. [Pages 5978-6016]
- * Letter from Matthew J. Dunn, Division Chief, Environmental Enforcement/Asbestos Litigation Division, Illinois Attorney General's Office, to Charles Matoesian regarding Coal Powered Generation Plants Title V Permit Applications, dated September 29, 2003. [Pages 6017-6031]
- * Email from Stacey Coburn to Chris Romaine regarding Enhanced coal-fired boiler CAAPP permits, dated April 12, 2004, 4:53 PM, and handwritten notes of Manish Patel. [Pages 6032-6034]
- * Email from Verna Owen to Mr. Holmstead, dated 12/14/2004 12:09:23 PM. [Pages 6035-6036]
- * Letter from Paula Becker Wheeler, Assistant Attorney General, Illinois Attorney General's Office, to Charles Matoesian providing comments to Revised Proposed CAAPP Permits for 22 Coal-Fired Power Plants, dated January 14, 2005, and attachments. [Pages 6037-6421]
- * Letter from Keith Harley, Attorney at Law, Chicago Legal Clinic, Inc., to Charles Matoesian regarding Revised Proposed CAAPP Permits for Coal-Fired Power Plants, dated January 14, 2005, and attachments. [Pages 6422-6807]
- * Letter from Ann Alexander, Environmental Counsel to Attorney General Lisa Madigan, to Charles Matoesian regarding Comments on draft revised proposed CAAPP permits, dated August 1, 2005, and attachments. [Pages 6808-6920]

Proceedings in the US District Court. [Pages 6921-6962]

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November 12, 1981 USEPA Directive [Pages 6969-6973]

HPV Matrix Criteria Opacity [Pages 6974-6984]

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Guidance: Statement of Basis [Pages 7073-7075]

Design of Flexible Air Permits [Pages 7076-7130]

September 28, 1982 Bennett Memorandum [Pages 7131-7133]

February 15, 1983 Bennett Memorandum [Pages 7134-7138]

Limiting PTE in New Source Permitting, June 13, 1989 [Pages 7139-7150]

Startup, Shutdown Guidance: January 28, 1993 [Pages 7151-7153]

January 15, 1997, Title V Guidance [Pages 7154-7160]

USEPA Guidance Directed to Ohio EPA [Pages 7161-7163]

January 21, 1998 Fuel Flexibility Guidance [Pages 7164-7174]

August 11, 1999 (September 20, 1999) Herman Memorandum [Pages 7175-7194]

December 5, 2001, Schaeffer Memorandum [Pages 7195-7196]

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EEI - October 1997, Cover Letter and Preliminary Draft Permit [Pages 99-160]

EEI - October 27, 1997 [Pages 161-162]

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EEI - December 25, 1997 [Pages 264-321]

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EEI - April 1998 [Pages 567-580]

EEI - Sharing with USEPA 1998 [Pages 581-612]

EEI - May 4, 1998 [Pages 613-670]

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- EEI August 4, 1998 [Pages 717-773]
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- USEPA Comments September 1998 [Pages 830-851]
- EEI December 28, 1998 [Pages 852-859]
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- EEI May 12, 1999, Draft to Notice? [Pages 872-966]
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- EEI May 14, 1999 [Pages 973-1047]
- EEI May 20, 1999 [Page 1048]
- EEI August 4, 1999 [Pages 1049-1052]
- AUGI Comments Summer 1999 [Pages 1053-1067]
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Respectfully submitted by,

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,

Sally A. Carter Assistant Counsel

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217)782-5544

CERTIFICATE OF SERVICE

I hereby certify that on the 13th day of April 2006, I did send, via CMS Courier,

the following instrument entitled ADMINISTRATIVE RECORD to:

Dorothy Gunn, Clerk Illinois Pollution Control Board 100 West Randolph Street Suite 11-500 Chicago, Illinois 60601

I further hereby certify that on the 12th day of April 2006, I did send, a true and correct copy of the same foregoing instrument, by First Class Mail with postage thereon fully paid and deposited into the possession of the United States Postal Service, to:

Bradley P. Halloran Hearing Officer Illinois Pollution Control Board James R. Thompson Center Suite 11-500 100 West Randolph Street Chicago, Illinois 60601

Sheldon A. Zabel Kathleen C. Bassi Stephen J. Bonebrake Joshua R. More Kavita M. Patel Schiff Hardin, LLP 6600 Sears Tower 233 South Wacker Drive Chicago, Illinois 60606

Sally Carter

Assistant Counsel